


**POLICE AND CRIME COMMISSIONER (PCC) FOR LINCOLNSHIRE
REQUEST FOR DECISION**

**REF: 015 - 2016
DATE: 26 JULY 2016**

SUBJECT		BLUE LIGHT COLLABORATION PROGRAMME
REPORT BY	Programme Director – Blue Light Collaboration	
CONTACT OFFICER	T/Superintendent Lee Pache Extension 47089	
EXECUTIVE SUMMARY AND PURPOSE OF REPORT		
<p>To seek approval from the Police and Crime Commissioner for the Blue Light Collaboration Programme.</p> <p>The Blue Light Collaboration Programme is an exciting and ambitious programme between Lincolnshire Police, Lincolnshire County Council, Lincolnshire Fire & Rescue and the East Midlands Ambulance Service.</p> <p>There are four elements to our programme all of which have the golden thread of closer working running through them, including a Wider Estates Review and a Project Team looking at interoperability and integration opportunities.</p> <p>However the two key elements which require a decision are the shared Lincolnshire Police and Lincolnshire Fire & Rescue Headquarters, including shared Control Room and the Blue Light Campus, which is the boldest example of its kind in the Country, in that we will create a tri-service integrated operational station of over 400 front line Police, Fire and Ambulance personnel.</p> <p>This programme has already successfully attracted £7.577m of Police Innovation Funding and a financial commitment from Lincolnshire County Council and East Midlands Ambulance Service.</p> <p>Realising this programme in full has the potential to deliver a significant number of benefits to Lincolnshire Police and its partners, as well as to the public of Lincolnshire, with the imperative to provide the best possible service that also represents value for money. Our communities rightfully expect their emergency services to work more closely together to make them safer, irrespective of the uniform worn, or where the emergency services work.</p>		

RECOMMENDATION	<ul style="list-style-type: none"> • That the PCC approves the Bluelight Collaboration Programme. • That the PCC accepts the Home Office Police Innovation Fund Grant of £2.478m in 2016/17 and £5.099m in 2017/18 and the associated grant conditions. • That the PCC approves the financial contribution of £4.227m Capital and £0.390m Revenue in match funding over the years 2016/07-2017/18
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POLICE AND CRIME COMMISSIONER FOR LINCOLNSHIRE	
I hereby approve the recommendation above, having considered the content of this report.	
Signature: 	Date: 26/7/16

A. NON-CONFIDENTIAL FACTS AND ADVICE TO THE PCC

A1. INTRODUCTION AND BACKGROUND

1. The Blue Light Collaboration Programme has been developed between Lincolnshire Police, Lincolnshire Fire & Rescue, East Midlands Ambulance Service (EMAS), The Police & Crime Commissioner for Lincolnshire (PCC) and Lincolnshire County Council (LCC). G4S and Vinci Mouchel have also provided assistance in developing the respective project areas.

Vision

- Keeping Lincolnshire communities safe
- A better service for less
- Keeping jobs within Lincolnshire

2. Objectives

- To provide a modern and fit for purpose estate which meets the needs of each service into the future
- To optimise savings and reduce running costs for all organisations
- To maintain and improve service delivery and public confidence
- To continue to build upon existing collaboration and partnership working between Lincolnshire's emergency services
- To maximise interoperability and integration opportunities in the future

3. In summary the project would provide:

3.1 A combined Lincolnshire Police and Lincolnshire Fire & Rescue Headquarters

Lincolnshire Fire & Rescue will move their Headquarters to the existing Lincolnshire Police Headquarters; utilising office space within the existing footprint created through the adoption of a modern and effective use of space.

This would be delivered by March 2017 and would facilitate the commencement of the Blue Light Campus.

EMAS are not involved with this element of the programme.

3.2 A combined Lincolnshire Police and Lincolnshire Fire & Rescue Command & Control Room

The existing Lincolnshire Fire & Rescue Control Room at South Park Avenue will relocate to the existing Lincolnshire Police Force Control Room at Nettleham. This is co-location only at this time.

This would be delivered by March 2017 and EMAS are not involved with this element of the programme.

3.3 Blue Light Campus

The Blue Light Campus is a combined Police, Fire and Ambulance Operational Station and would be located at South Park Avenue in Lincoln on the existing EMAS and Lincolnshire Fire & Rescue site. The campus would retain the Emergency Planning Centre and would also contain the Lincolnshire Police Town Enquiry Office function and Custody Suite.

Based upon existing assumptions regarding milestones for each element of the programme, this will be delivered by December 2018 based upon a framework procurement solution, though early engagement with contractors presents the possibility of an October 2018 completion.

4. Lincolnshire's Emergency Services have already demonstrated their financial and collaborative business acumen in providing outstanding value for money to deliver excellent services in the face of demanding funding settlements; with such examples as the EMAS and Lincolnshire Fire & Rescue Joint Ambulance Conveyance Project.
5. Lincolnshire Police has demonstrated similar innovation with their strategic partnership with G4S and through partnership working with other forces within the East Midlands Region, which has seen the integration of the Criminal Justice, Forensic Science and Specialist Operational policing functions.
6. Even so, and with Lincolnshire Police delivering its service for the lowest cost per person in the Country, HMIC in their first PEEL assessment stated that, "*Options to achieve future savings in this era of austerity, without cutting its frontline workforce and eroding neighbourhood policing are, extremely limited.*" Equally, Lincolnshire Fire & Rescue, which is a lean and efficient organisation, has already identified the challenges it faces with regard to finding a minimum reduction of 10% within its budget.
7. It is clear that all elements of this programme reflect Government thinking and policy direction around increased collaboration between the emergency services, with the purpose of increasing efficiency and effectiveness, whilst reducing costs

and providing an outstanding service to the local community. It also reflects the strong sense of localism and pride within Lincolnshire and the desire to ensure that our emergency services continue to assist in a strong local economy through investment and jobs.

8. This programme will bring services closer together, which will realise both financial and efficiency savings. What this actually means for the public is that we will ensure that our combined resources and focus are on doing the right thing, at the right time, in the right place, with the right people.

9. Summary of benefits

- Is in line with Government strategy and demonstrates innovative working
- Maintaining and improving services to the public of Lincolnshire
- Provides efficiency and effectiveness savings and therefore greater value for money
- Creates a platform for greater collaboration, interoperability and integration
- Senior Leadership Teams working closer together
- Increased resilience through local partnership working
- Provides a new state of the art, cost effective and future proof estate
- Attracted significant national funding
- Further enhances Lincolnshire's national reputation for innovation
- Improved working environment for staff
- Helps to mitigate impact of future cuts through greater efficiency

2. **LINKS TO POLICE AND CRIME PLAN AND PCC'S STRATEGIES/PRIORITIES**

This programme will ensure Lincolnshire Police is better able to respond to changing crime, increased calls for service and austerity by optimising the opportunities presented by partnership working, better use of our property portfolio through co-location and utilising a Government investment of £7.5m.

Co-location will enable the reduction and sharing of running costs and will facilitate closer working which would deliver benefits to the community through joined up working and information sharing, as well as opportunities to realise efficiency and also possible cashable savings through interoperability and integration of some functions.

This, as well as the provision of a Blue Light Campus on South Park Avenue which is a superior location for our officers to respond to the majority of calls for service will also help to deliver a better service to the public.

The better use of our estate, of our financial resources and closer working will reassure the public that they are receiving exceptional value for money and levels of service that aligns with the strategic aims of:

- Reducing crime
- The police and services being there when the public needs them
- Providing a fair deal for the people of Lincolnshire

B. FINANCIAL CONSIDERATIONS

Capital investment by the PCC for the shared Lincolnshire Police and Lincolnshire Fire and Rescue Headquarters, including integrated command and control room will be £0.301m. Commensurate provision has been made within the approved capital programme for 2016/17.

Capital investment by the PCC for the Bluelight Campus will be £1.138m in 2016/17 and £2.788m in 2017/18. Commensurate provision has been made within the approved capital programme.

Revenue funding by the PCC to deliver the programme will be £0.240m in 2016/17 and £0.150m in 2017/18. Commensurate provision has been made within the approved revenue budget for 2016/17 and the medium term financial plan for 2017/18.

The Home Office has provided a Police Innovation Fund grant offer of £2.478m in 2016/17 and £5.099m in 2017/18.

C. LEGAL AND HUMAN RIGHTS CONSIDERATIONS

[This should include the legal powers the PCC has for making the decision]

The PCC is responsible for setting the budget for policing, including budget for projects.

D. PERSONNEL AND EQUALITIES ISSUES

Personnel and equalities issues have been considered within the development of the business case.

E. REVIEW ARRANGEMENTS

The Home Office within its Grant Agreement letter has identified a number of reporting and review points, the first being required on 29th July 2016 in which we will be required to provide a project and financial update.

An independent gateway review has also been commissioned and this will also take place in the last week of July 2016 and further reviews will take place during the life cycle of this programme.

F. RISK MANAGEMENT

A comprehensive risk register exists as part of the programme documentation and this will be reviewed regularly by the Programme Management Office and Programme Board, which is chaired by the Chief Constable.

The Police Innovation Fund Grant offer from the Home Office is based upon programme delivery by March 2018. The current draft of the programme plan currently indicates delivery by December 2018. Once the programme plan has been finalised, discussions with the Home Office with a view to extending the grant period into 2018/19 may be necessary.

H. PUBLIC ACCESS TO INFORMATION

Information in this form along with any supporting material is subject to the Freedom of Information Act 2000 and other legislation. Part 1 of this form will be made available on the PCC's website within one working day of approval. However, if release by that date would compromise the implementation of the decision being approved, publication may be deferred. An explanation for any deferment must be provided below, together with a date for publication.

Is the publication of this form to be deferred? No

If Yes, for what reason:

Until what date:

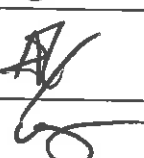
Any facts/advice/recommendations that should not be made automatically available on request should not be included in Part 1 but instead on the separate part 2 form.

Is there a part 2 form? Yes

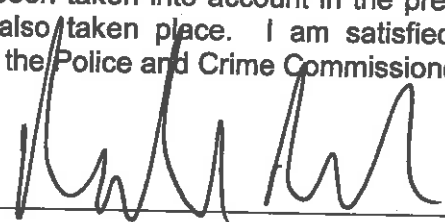
If Yes, for what reason:

Publication of such information would disadvantage the PCC in commercial negotiations.

ORIGINATING OFFICER DECLARATION

	Initial to confirm
Originating Officer: The Chief Constable as SRO recommends this proposal for the reasons outlined above.	MK
Financial advice: The PCC's Chief Finance Officer has been consulted on this proposal.	CCF
The CC's Chief Finance Officer has been consulted on this proposal.	AV
Monitoring Officer: The PCC's Monitoring Officer has been consulted on this proposal	
Chief Constable: The Chief Constable has been consulted on this proposal	MK

OFFICER APPROVAL

<p>Chief Executive</p> <p>I have been consulted about the proposal and confirm that financial, legal and equalities advice has been taken into account in the preparation of this report. Consultation outlined above has also taken place. I am satisfied that this is an appropriate request to be submitted to the Police and Crime Commissioner for Lincolnshire.</p>	
<p>Signature: </p>	<p>Date: 26/7/16</p>

